

Afghanistan Reconstruction Summit

**Istanbul, Turkey
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Promoting Stability Through Trade & Investment

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Assistance Force - ISAF**

**Tackling Security Challenges -
An overview of ISAF's Mission**





Tackling Security Challenges – an overview on ISAF's Mission

January 20th 2010

**Brigadier General BERGER (FRANCE)
NATO International Security Assistance Force**

Overall Classification of Briefing: UNCLASSIFIED



ISAF Campaign Plan

Brigadier General BERGER (FRANCE)
NATO International Security Assistance Force

Overall Classification of Briefing: UNCLASSIFIED



Purpose & Agenda



Purpose: Provide information on ISAF's Campaign Plan.

Agenda:

- **Assessment**
- **Situation**
- **Mission and Intent**
- **Campaign Design**
- **Concept of Operations**
- **Risks**
- **Key Takeaways**
- **Pakistan**
- **Way Ahead**
- **Discussion**



Strategic Assessment



- **Situation is serious and the conflict is complex**
 - Resilient and growing insurgency
 - Lack of confidence by population stemming from weak Government of Islamic Republic of Afghanistan (GIROA) institutions, corruption, lack of economic opportunity and insufficient physical protection.
- **Mission can succeed but requires a fundamentally new approach**
 - Operational culture of ISAF: focus Counter-insurgency (COIN) on winning support of the people.
 - Stronger security partnership: accelerate Afghan National Security Forces (ANSF) and partner at all levels.
 - Responsive and accountable governance: an equal priority with security.
 - Internal ISAF organizational changes: Unity of Command, Unity of Effort.
- **Time is critical. ISAF must be properly resourced to gain and maintain the initiative while ANSF capacity and capability is built.**



Pathway to Campaign Plan & Requirements



NATO Objectives¹

- The GIRoA is able to exercise effectively its security responsibilities across the country
- ANSF have become self sufficient and are taking the lead in security operations
- Opposing militant forces no longer pose a threat to stability

Defeat: Taliban led insurgency no longer poses an existential threat to GIRoA

- Insurgency reduced to a level within GIRoA capacity
- GIRoA / ANSF capable of protecting sovereignty from insurgent threat

NATO Mission²

Conduct military operations to assist GIRoA in maintaining security, in order to support the extension of government authority and the facilitation of reconstruction and development

NATO SecGen tasking to Conduct Assessment³

COMISAF Initial Assessment

Overall Assessment Of Situation

- Situation is serious
- Resilient Insurgency
- Crisis of Confidence among Afghans and International Community
- Mission still achievable

Plan to Implement NATO Strategy

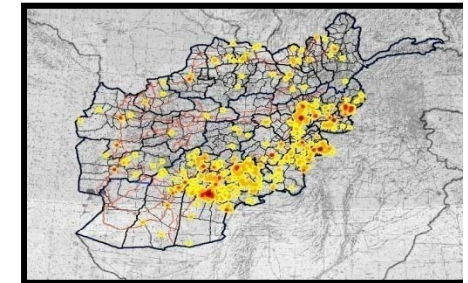
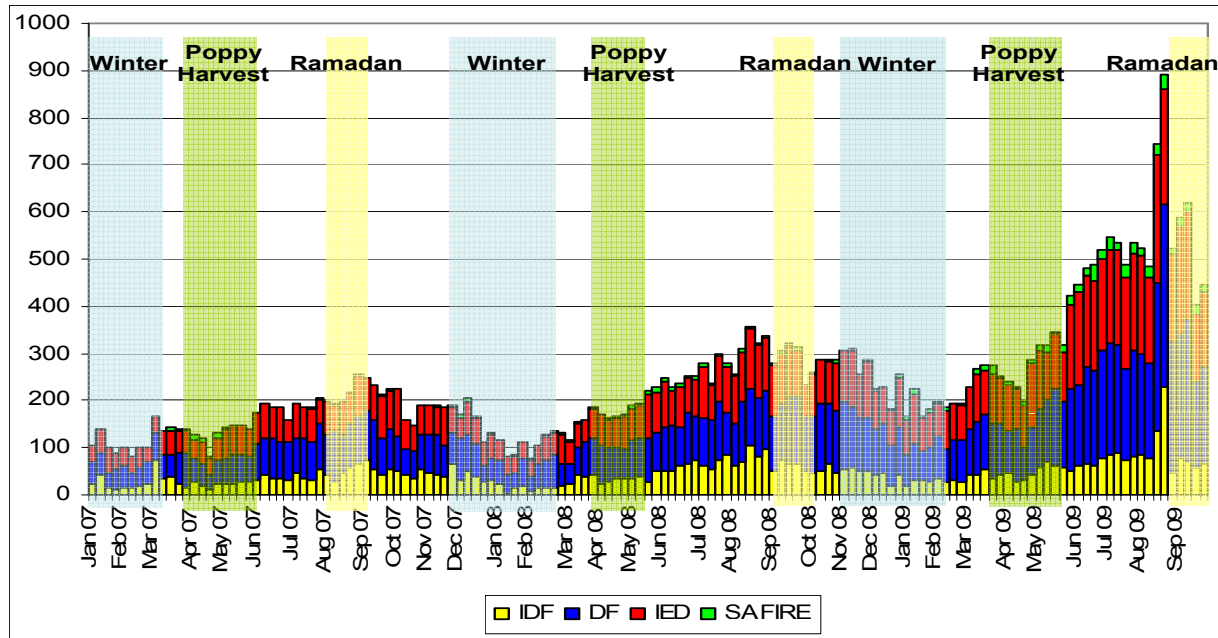
- Population-centric counterinsurgency campaign
- Grow and Develop ANSF
- Prioritize Governance
- Improve Unity of Effort and Command

Resource Requirement Analysis

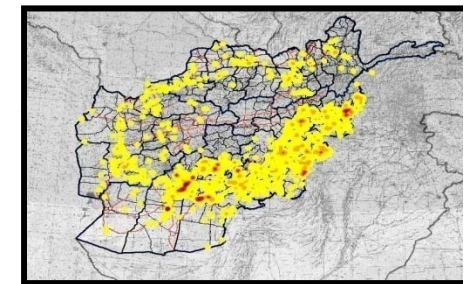
Notes:

- NATO, Comprehensive Strategic Political Military Plan for Afghanistan, 20 April 2009
- Allied Joint Force Command Brunssum, Operational Plan for ISAF (OPLAN 30302 Revision 4), 9 April 2009
- SACEUR, Memorandum to JFC-B, 1 July 2009

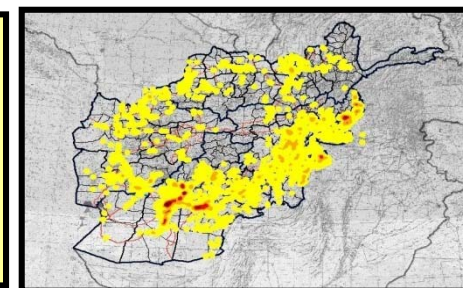
Kinetic Events



01 Jan 05 – 30 Sep 05

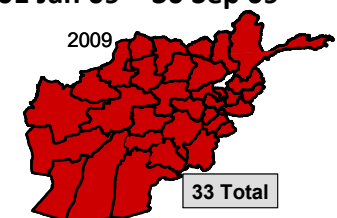
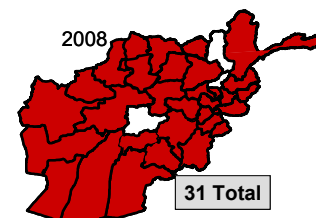
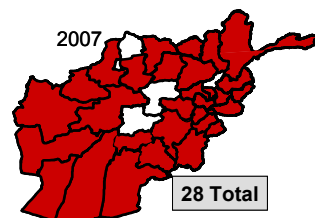
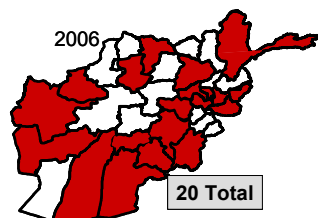
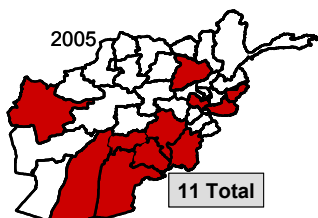


01 Jan 07 – 30 Sep 07



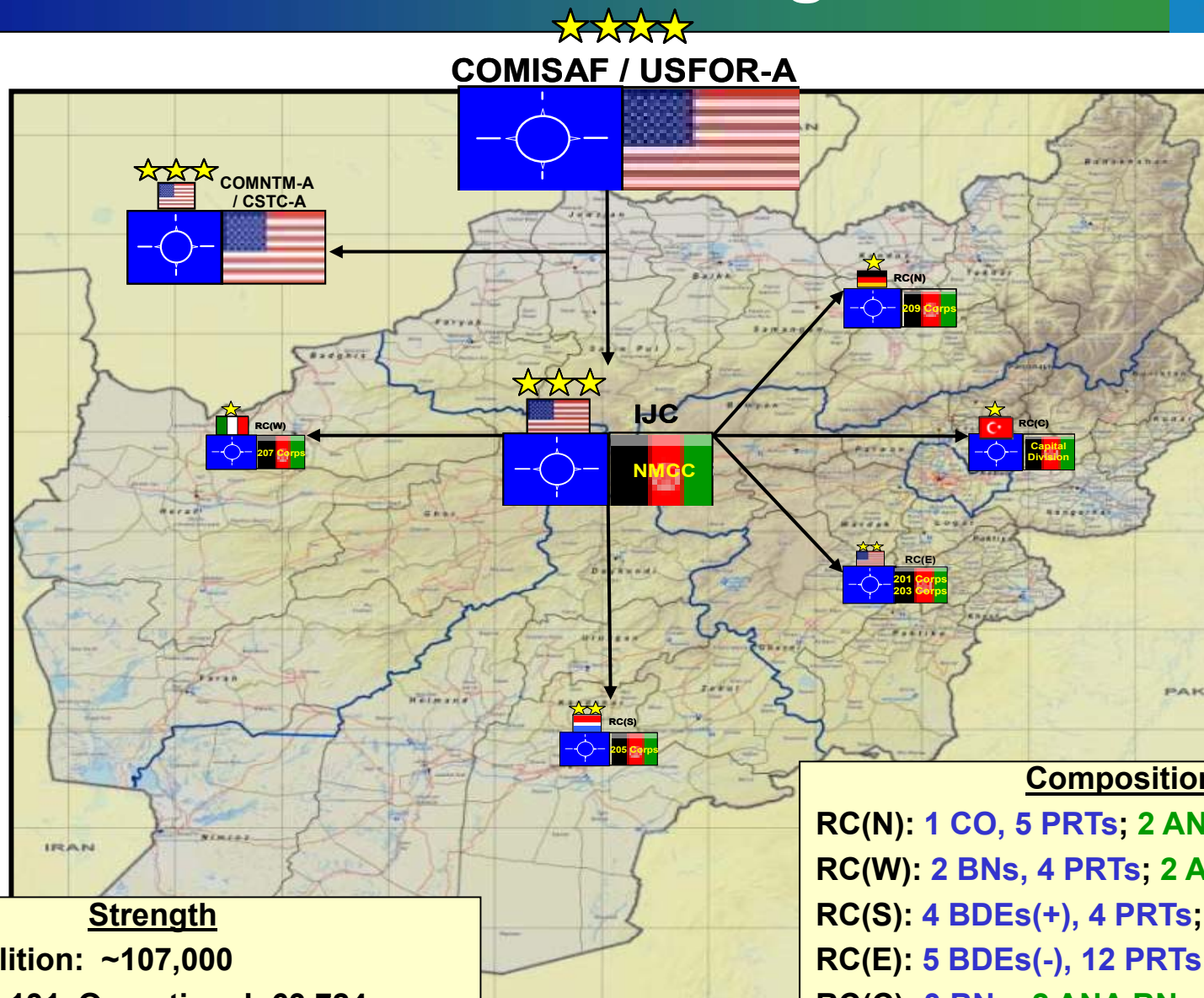
01 Jan 09 – 30 Sep 09

- Kinetic events are increasing at a sharp rate; up 300% since 2007 and 60% since 2008.
- Taliban influence expanding; contesting and controlling additional areas.
- Taliban Provincial "Shadow Governors": 2005 – 11 of 34; 2007 – 28 of 34; 2009 – 33 of 34.





ISAF Command Arrangements



Strength

ISAF / Coalition: ~107,000

ANA: ~100.131 Operational: 63.724

ANP: ~96.377 Operational: 89.030

Composition

RC(N): 1 CO, 5 PRTs; 2 ANA BDEs

RC(W): 2 BNs, 4 PRTs; 2 ANA BDEs

RC(S): 4 BDEs(+), 4 PRTs; 4 ANA BDEs

RC(E): 5 BDEs(-), 12 PRTs; 6 ANA BDEs

RC(C): 3 BNs; 2 ANA BNs

RCs are NATO OPCON to IJC



Mission Statement



ISAF, in partnership with GIRoA, conducts population-centric counterinsurgency operations, enables an expanded and effective ANSF and supports improved governance and development in order to protect the Afghan people and provide a secure environment for sustainable stability.



COMISAF Intent



Purpose

- Assist GIRoA in defeating the insurgency
- Protect the Afghan population and separate insurgent influence
- Gain popular support for the government
- Allow sustainable progress and promote legitimacy
- Prevent the return of transnational terrorists and eliminate potential safe havens

Method

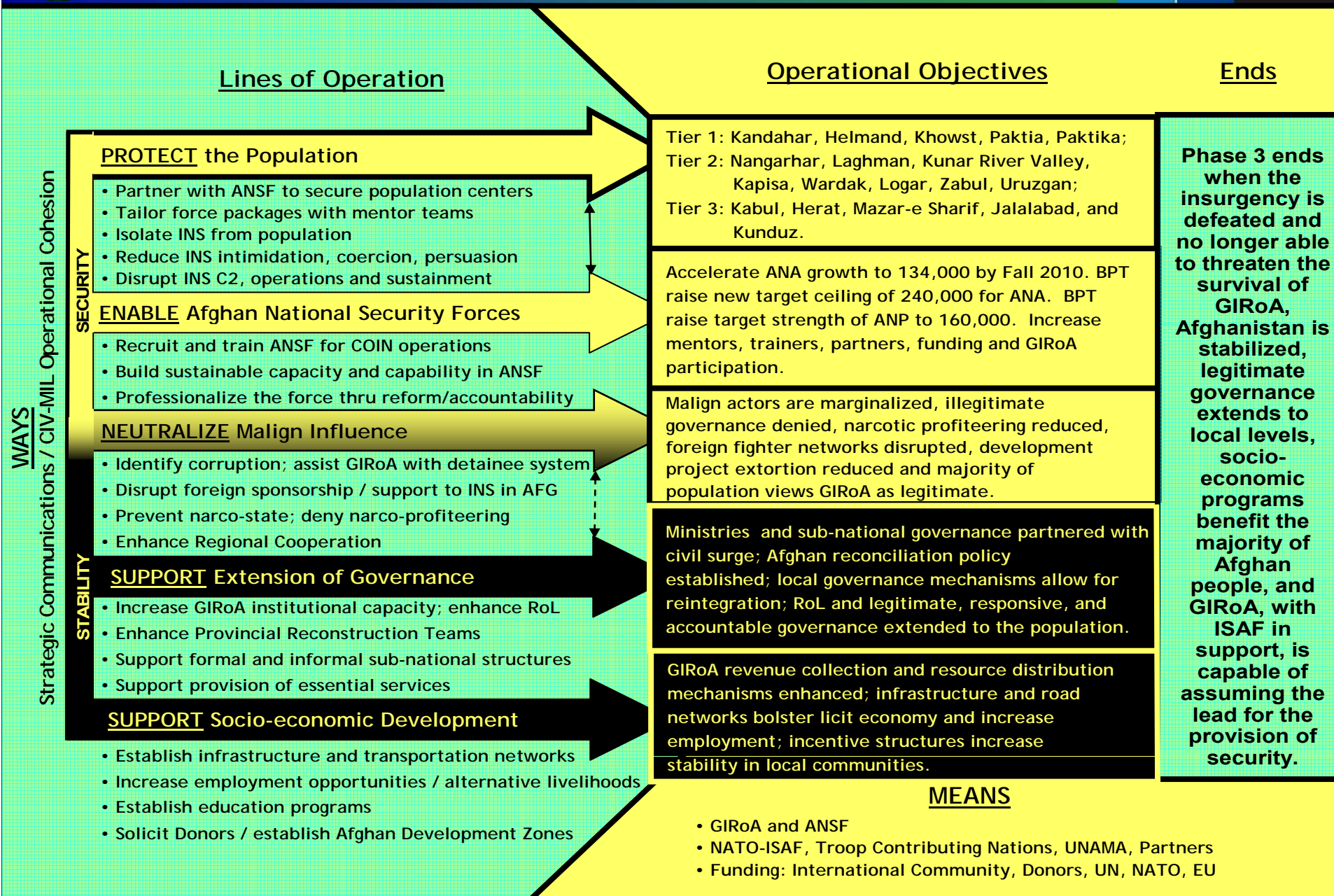
- Conduct the operation in three stages: A) Gain the Initiative; B) Achieve Strategic Consolidation; and C) Sustain Security.
- Gain the initiative and stop insurgent momentum in the next 12-18 months
- Establish closer cooperation with the International Community
- Achieve improved integration and CIV-MIL operational cohesion

Endstate

- Insurgency defeated to within GIRoA's capacity
- Legitimate governance extends to local levels
- Socio-economic programs benefit the majority of Afghan people
- GIRoA, with ISAF support, is capable of assuming the lead for security



Campaign Design





Campaign Strategy



NATO
|
OTAN

Protect the Population.

- Prioritize effort in high-density population areas where insurgent groups operate primarily with disaffected Pashtun populations. Reduce civilian casualties.

Enable Afghan National Security Forces.

- Accelerate and expand indigenous security force capacity and capability. Partner at every echelon.

Neutralize malign influence.

- Identify and report corruption; forge responsible and accountable governance.

Support extension of governance.

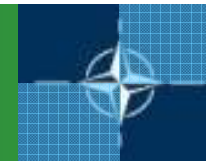
- Gain active support of the population by empowering legitimate sub-national leaders with effective population security measures.

Support socio-economic development.

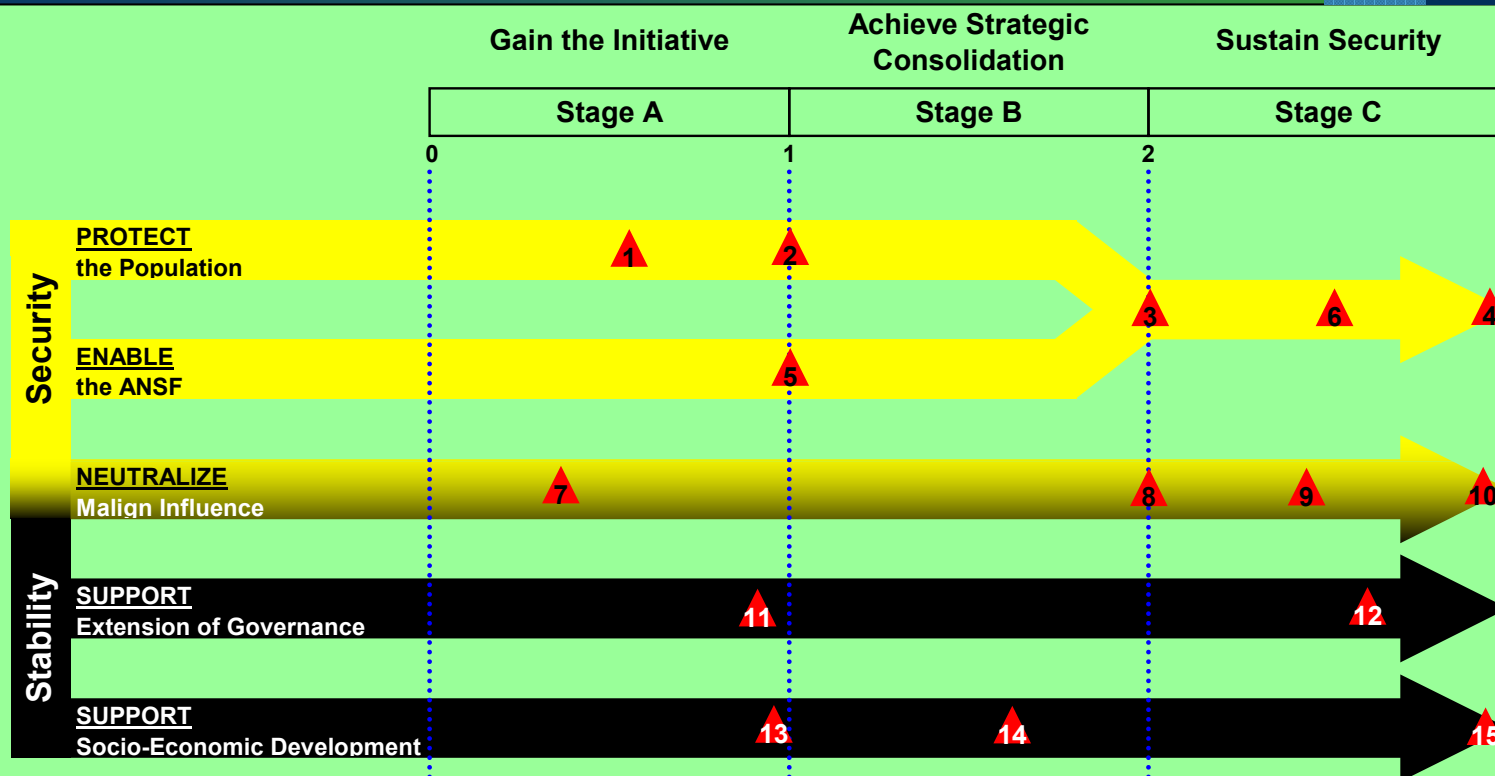
- Gain active support of the population by creating security conditions that provide space for community-based development opportunities. Connect economic corridors.



OPLAN 38302 Rev 4 Operational Design



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1 – PROTECT the Population 2 – ENABLE the ANSF 3 – NEUTRALIZE Malign Influence 4 – SUPPORT Governance 5 – SUPPORT Development

1 – PROTECT the Population	2 – ENABLE the ANSF	3 – NEUTRALIZE Malign Influence	4 – SUPPORT Governance	5 – SUPPORT Development
Partnered population security measures stabilize designated areas	Accelerated ANSF growth plan complete; sustainment ongoing	Malign actors are marginalized, population views GIRoA as legitimate	Legitimate, responsive, and accountable governance is extended to the population	Focused community development bolsters popular support for GIRoA
1. Support for ISAF mission solidified 2. Partnered security measures effective in key areas 3. Key areas stabilized 4. INS suppressed to an acceptable level	5. ANSF demonstrates basic capability 6. ANSF is self-sustaining	7. Effective IO campaign implemented 8. Corruption reduced to a culturally acceptable level 9. Effective border control established 10. Narco-INS-Criminal nexus and confluence of Narco-GIRoA corruption suppressed	11. Afghan population recognizes GIRoA as a culturally, ideologically acceptable government 12. Effective rule of law in place	13. Essential services provided to key areas 14. Basic infrastructure requirements met 15. Sustainable, functioning economy established

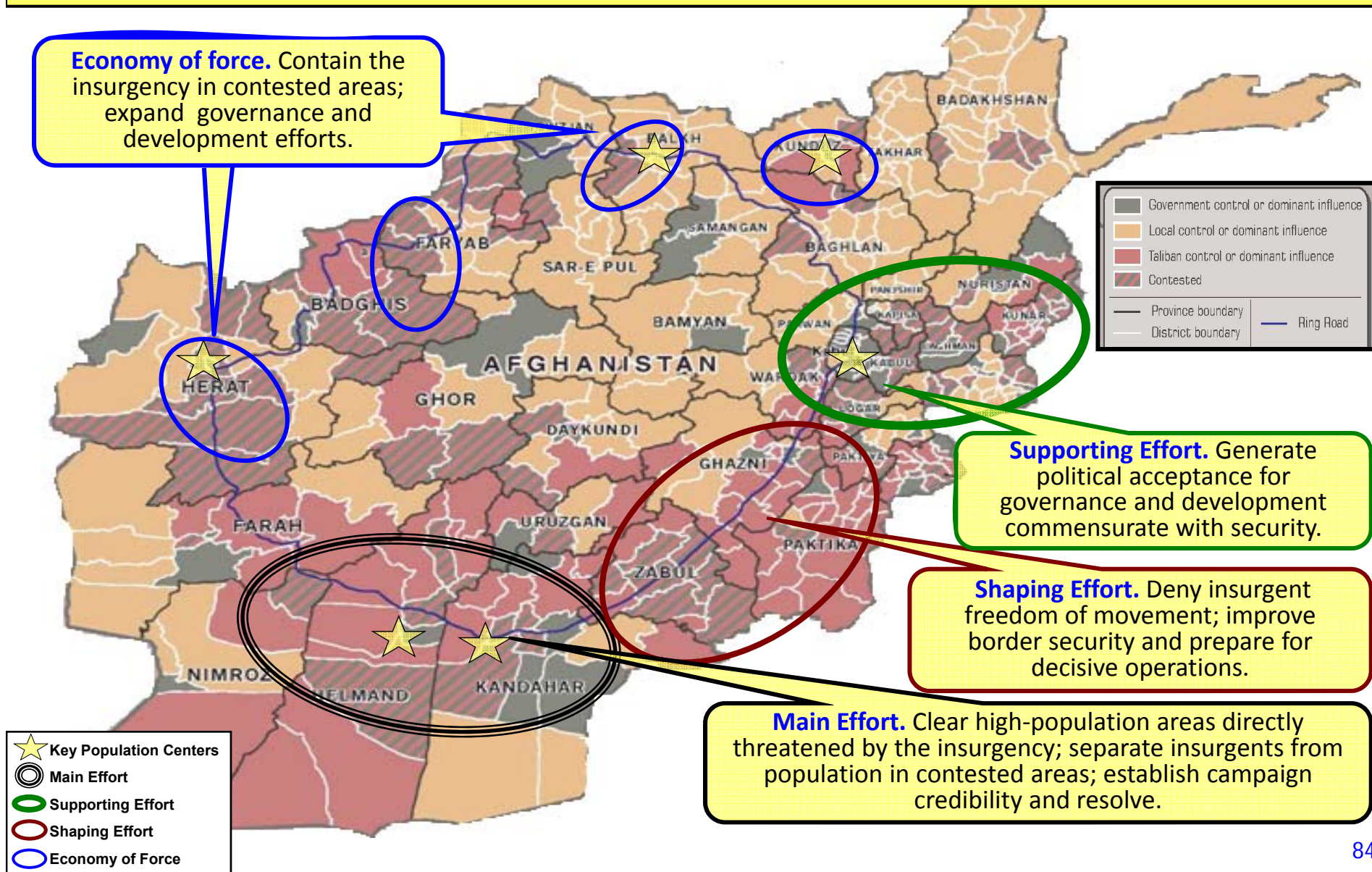


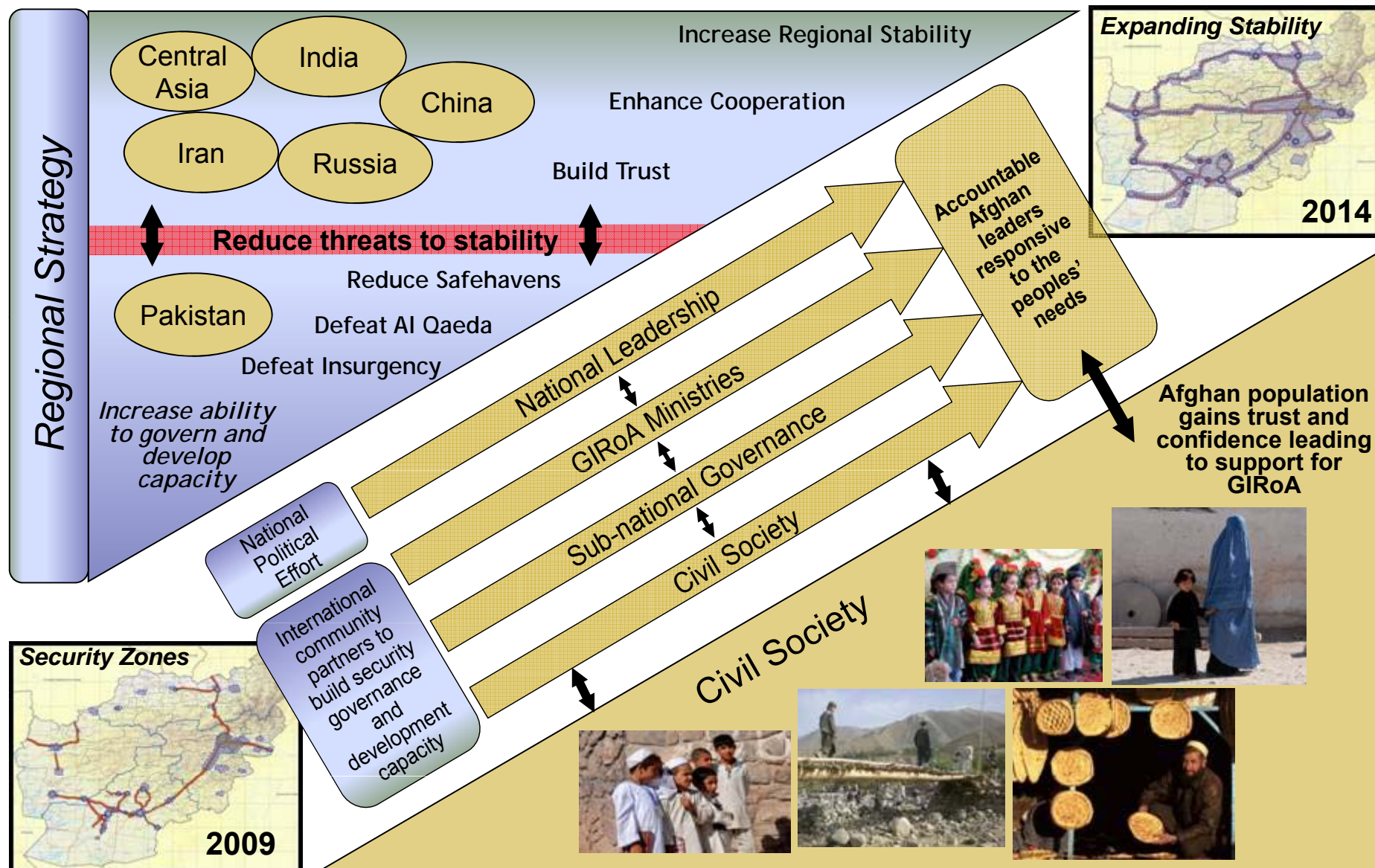
Concept of Operations



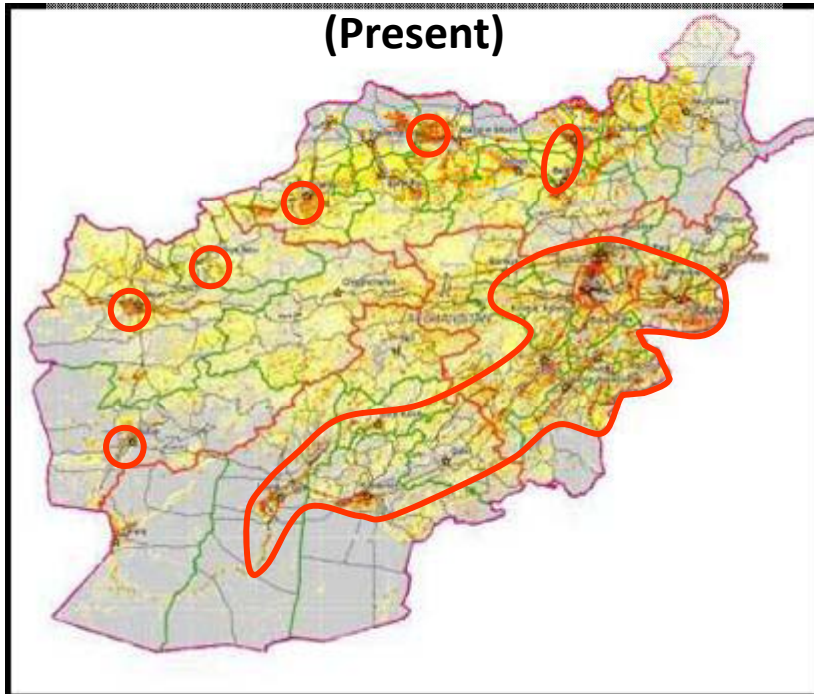
NATO
OTAN

Operations impact the highest percentage of population affected by the insurgency.





Most Threatened Population Areas (Present)

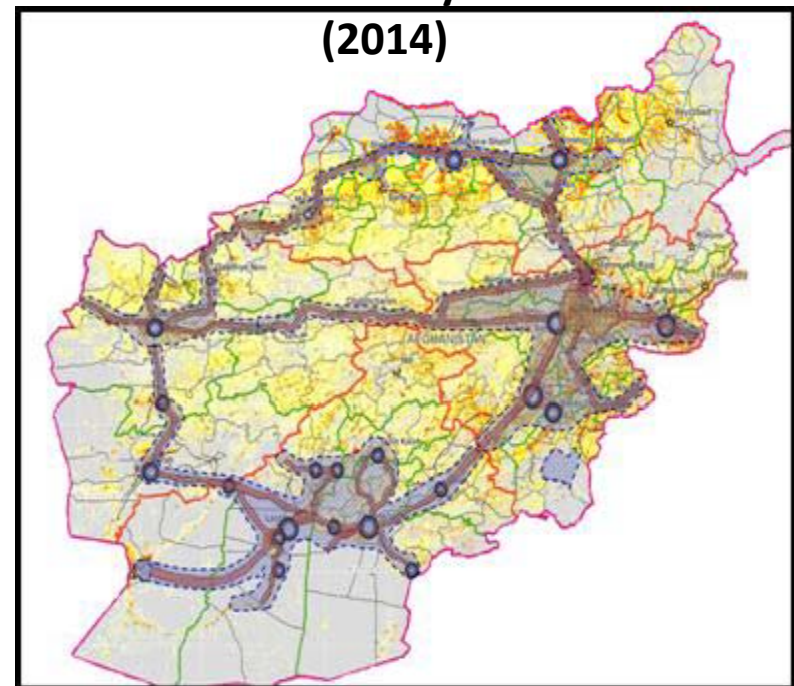


*Prevent GIROA development and influence
Limit population ability to choose*

Elements of Insurgent Influence

- Shadow governance
- Population intimidated and/or coerced
- Insurgents have Freedom of Movement
- Friendly Freedom of Movement limited
- Infrastructure development disrupted
- Economic capacity truncated

Essential Security Influence (2014)



*Create time and space
Enable population opportunity to choose*

Elements of Security Influence

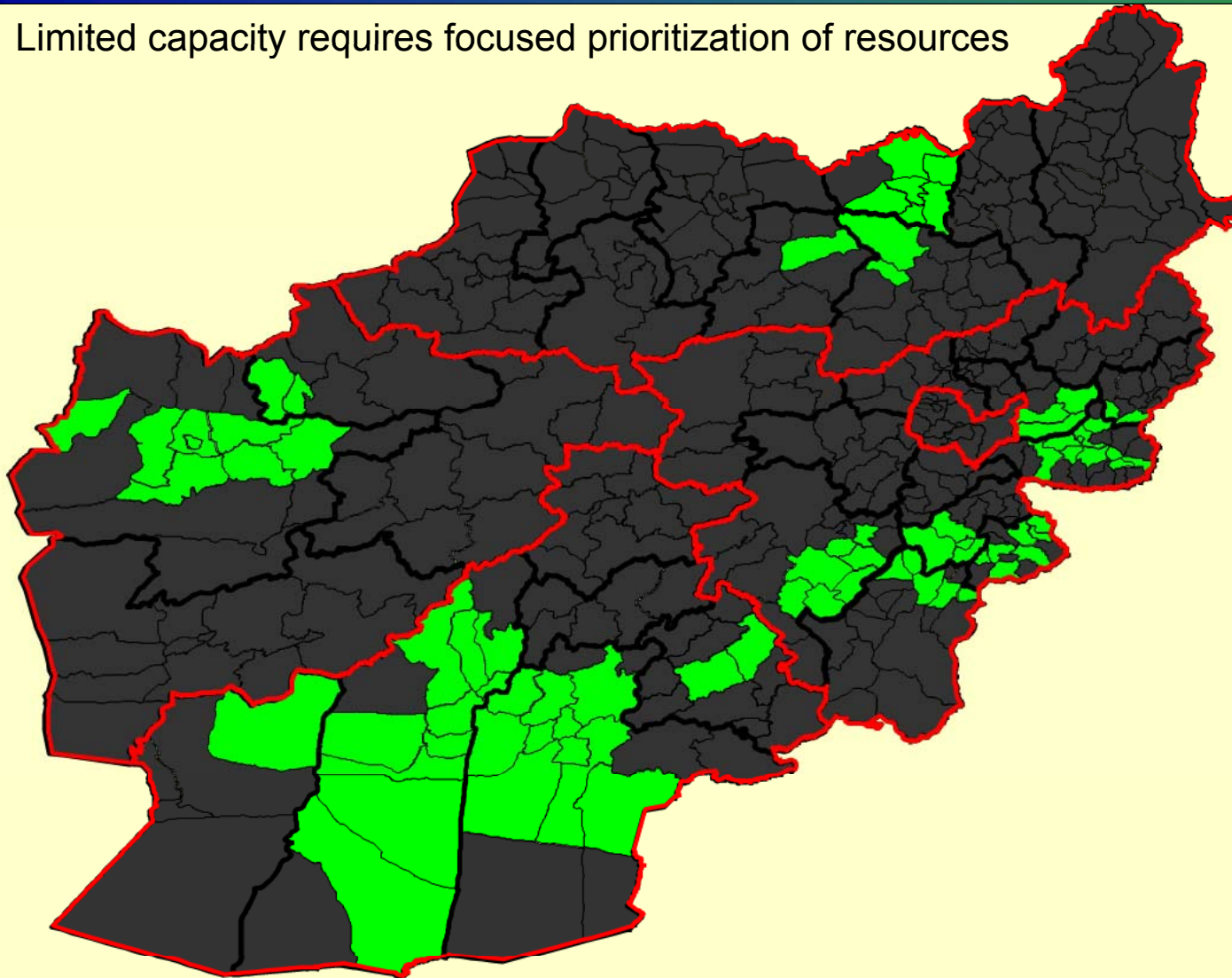
- National thru local governance improved
- Security in key population centers
- Security connected between regions
- Friendly Freedom of Movement assured
- Major infrastructure projects ongoing
- Economic corridor sustainable



ISAF Focus District Overview



Limited capacity requires focused prioritization of resources



The districts in the area outside of the identified “focus districts” have varying degrees of threat and security. It is possible that security, governance and development activities take place. However, weight of effort and prioritization should orient on the “focus districts.”

Summary

Total: 80

Annual Growth Projections:

2009 – 25
2010 – 45 (20 more)
2011 – 70 (25 more)
2012 – 80 (10 more)
2013 – 80
2014 – 80

Selection Criteria:

- Density of population
- Threatened Population
- Nature of threat
- Impact to stability
 - Infrastructure
 - Governance capacity
 - Economic potential
- Relationship to adjacent population centers
- Relationship to national / regional economic corridors



Risks



- **GIRoA:**

- Failure to provide accountable, legitimate and responsive governance.

- **ANSF:**

- Lack of capacity due to poor recruiting, retention and high attrition.
- Failure to develop operationally effective COIN forces.

- **International Community:**

- Failure to effectively unify governance and development efforts.
- Lack of flexibility to reconfigure and create strategic effects.

- **NATO and Troop Contributing Nations:**

- Inability / unwillingness to conduct effective ISAF COIN campaign.
- Reluctance to sustain long-term commitment and resources.



Key Takeaways

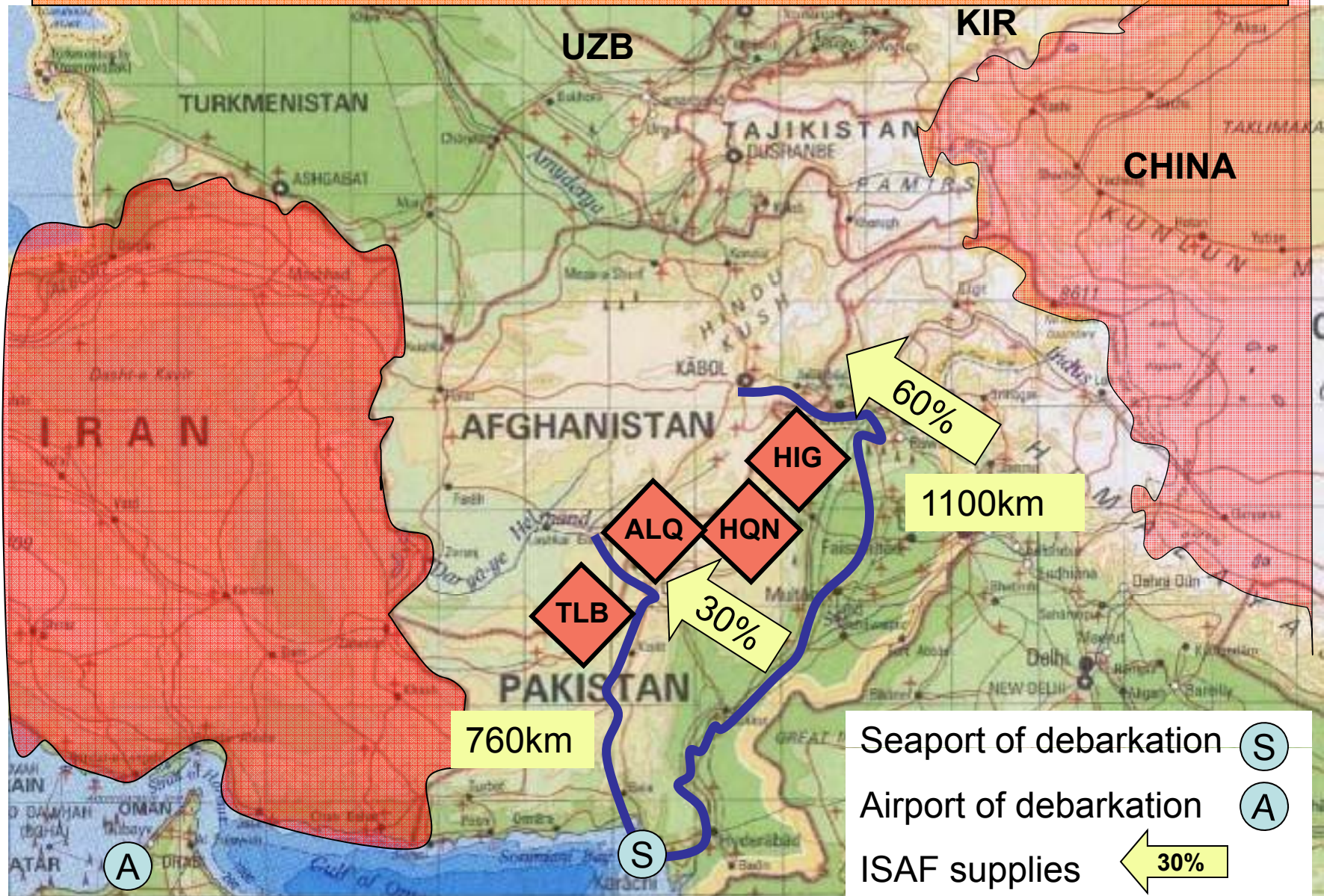


Analysis indicates:

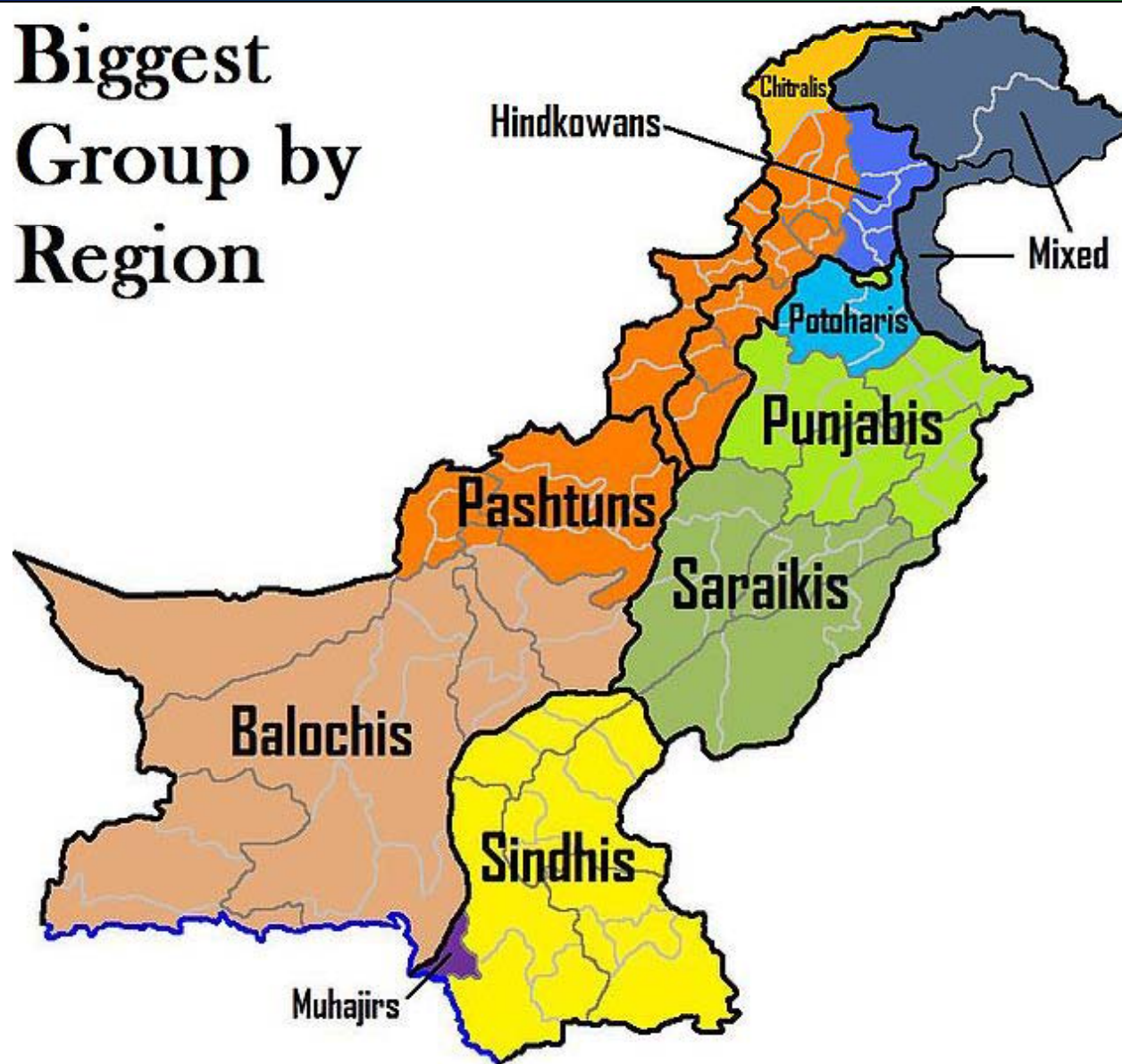
- The insurgency presently has the initiative and the population perceives it.
- Expansion of the insurgency is outpacing GIRoA's capacity to contain it.
- Success requires that we control a significant percentage of the population and regain the initiative.
- Feasible ANSF growth alone cannot contain the insurgency before 2012/2013.
- Risk increases over time if force levels are insufficient
 - Insufficient force levels don't accomplish the mission slower....
...they don't accomplish the mission at all.
- Additional Coalition Forces are required between 2009-2011 to gain momentum, buy time for ANSF generation, and overmatch the insurgency.

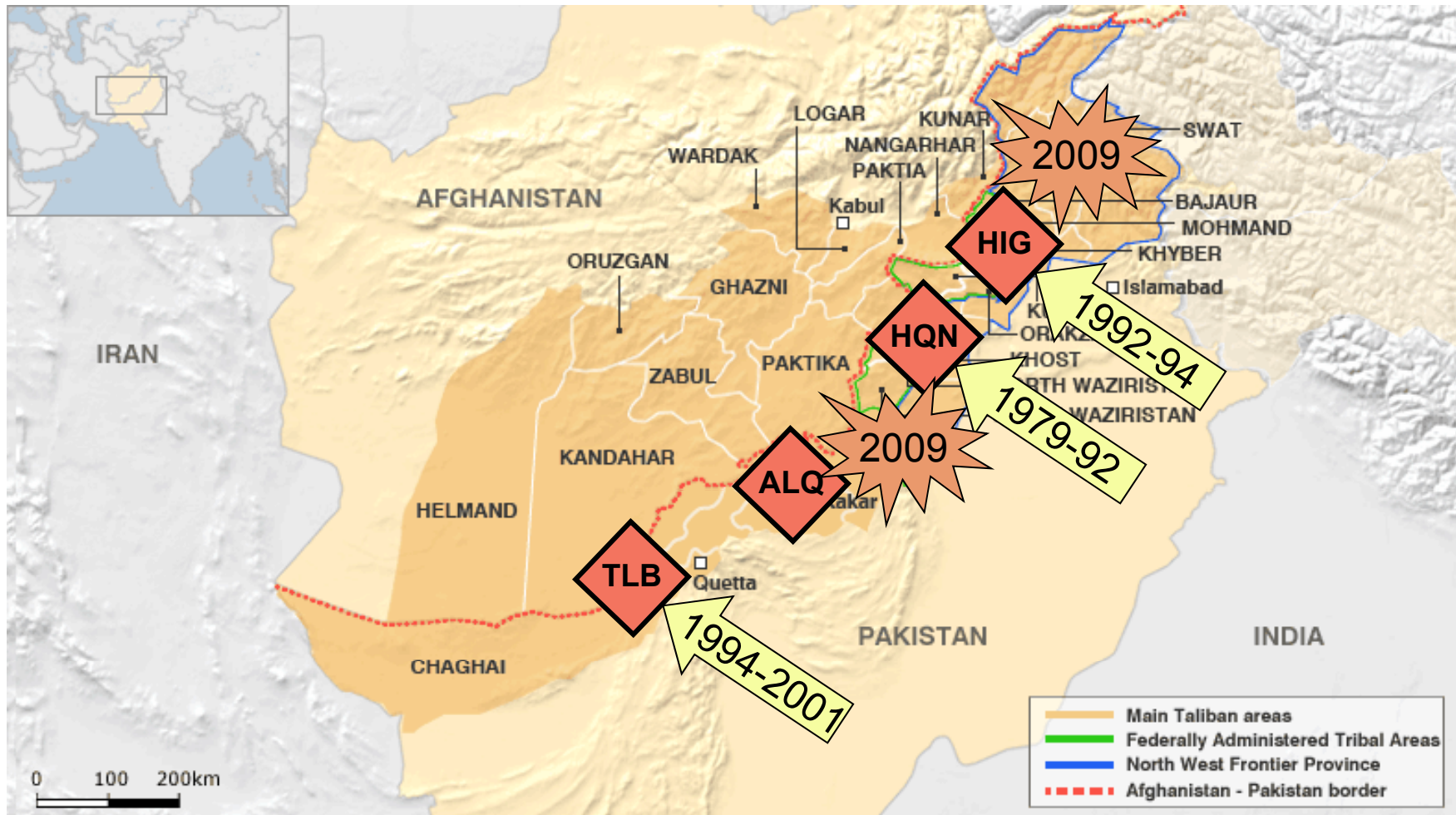
Why does Pakistan matter?

RESTRICTED RUSSIAN AIRSPACE



Biggest Group by Region







Importance of Pakistan



- Triple crisis:
 - Political instability
 - Economic crisis
 - Indigenous Taliban movement
- Pakistan = key terrain to sustain fight vs. AQ
- TLB sanctuaries
- Ambivalent attitude
- Pakistan long term interest in Afghanistan?

Major issues to consider:

- 1) Potential for nations to withdraw on a time line (18 months) before the conditions are suitable;
- 2) Constrained timeline (18 months to demonstrate momentum).

Important challenges still remain:

- 1) 30 000 US force flow plus 7 000 from other NATO Nations;
- 2) Growing the ANSF (instruction and training);
- 3) Intensification of cooperating with Pakistan;
- 4) International Community (IC) commitment (44 Nations).



Conclusion 2/2



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Sense of the commitment of the IC in Afghanistan:

- 1) Support the Afghan people (ISAF);
- 2) War against the Insurgents;
- 3) Prevent Afghanistan becoming a “safe heaven” and a support base for Al-Qaeda.

“We are also in AFG to gain our own security”



Discussion



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ISAF



INTERNATIONAL SECURITY ASSISTANCE FORCE

STABILITY DIVISION



AFGHANISTAN RECONSTRUCTION SUMMIT

An overview of ISAF Mission

Istanbul – TUR

20 January 2010

NATO/ISAF UNCLASSIFIED

Col. ITA ~~9A~~ Mario LUPPA



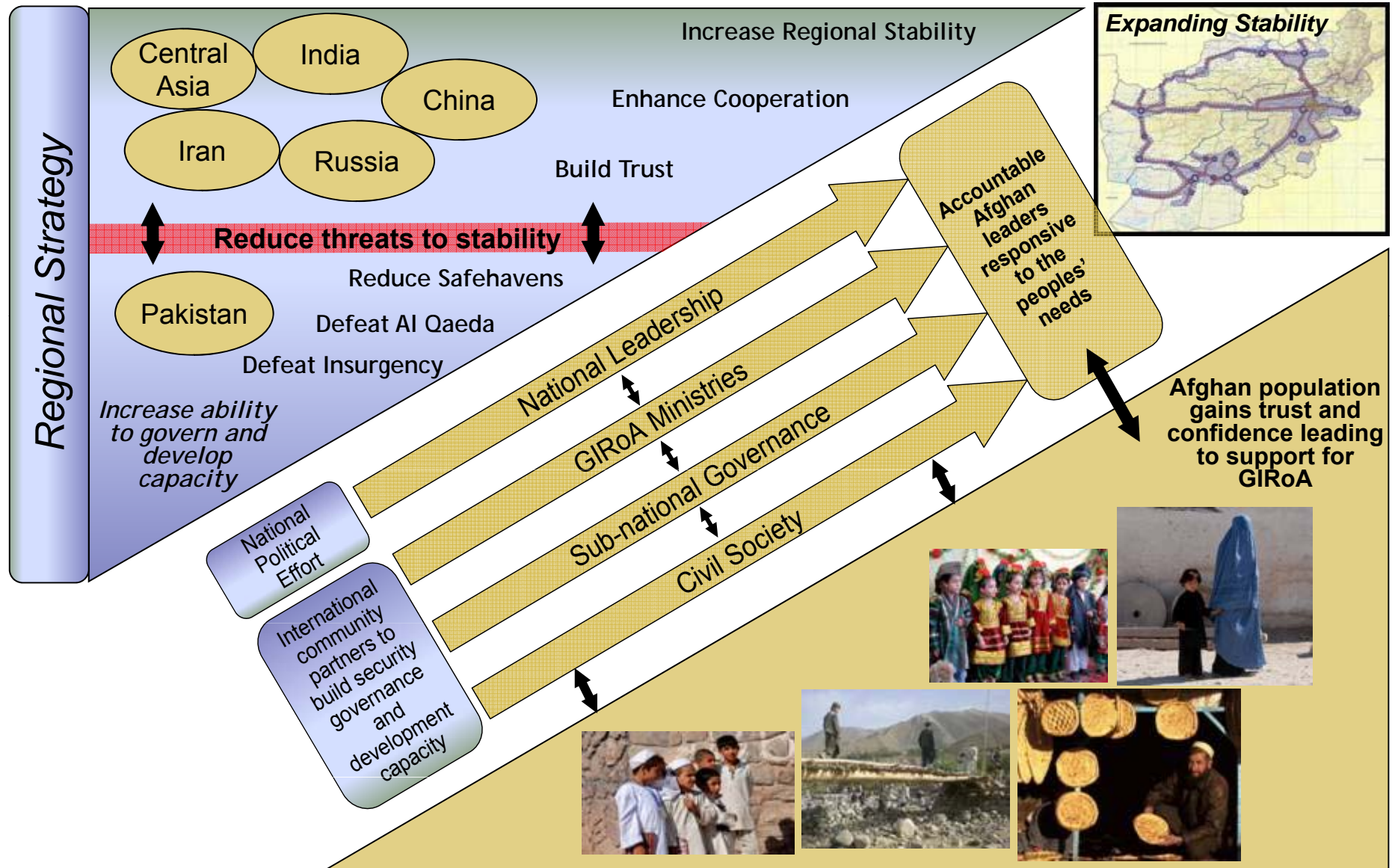
ISAF Mission



ISAF, in partnership with Government of Islamic Republic Of Afghanistan (GIROA), enables and expands an effective Afghan National Security Forces and supports **improved governance and development** in order to protect the Afghan people and provide a **secure environment for sustainable stability**.



Comprehensive Approach





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Where Stability Fits



CIVILIAN

Engaging partners & influencing their stability decisions supporting the ISAF Campaign Plan

COMISAF

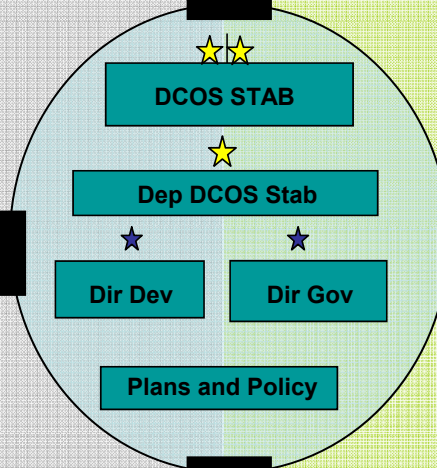
MILITARY

Integrated with HQ Staff to synchronize stability into security planning

GIRoA

UNAMA & UN

International Community:
Embassies,
Aid Agencies



HQ ISAF Staff

OPERATIONAL COMMANDS



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Essential Elements of Progress

NEAR - TERM
OBJECTIVES

MID - TERM
GOALS

LONG - TERM
END STATE

GOVERNANCE

Partnership with responsive & accountable GIROA leaders

Improvement in GIROA competence and capacity

GIROA responsive and accountable to population

Afghan population supports GIROA

Afghanistan recognized as credible regional partner

DEVELOPMENT

Strategic prioritization of objectives
Quick impact community focus

International unity of effort
De-nationalize donor contributions

Afghan Ministries plan and allocate donor funding

Significant increase in private sector investment
Increase in GDP

Sustainable economic growth and development

SECURITY

Momentum of insurgency is reversed

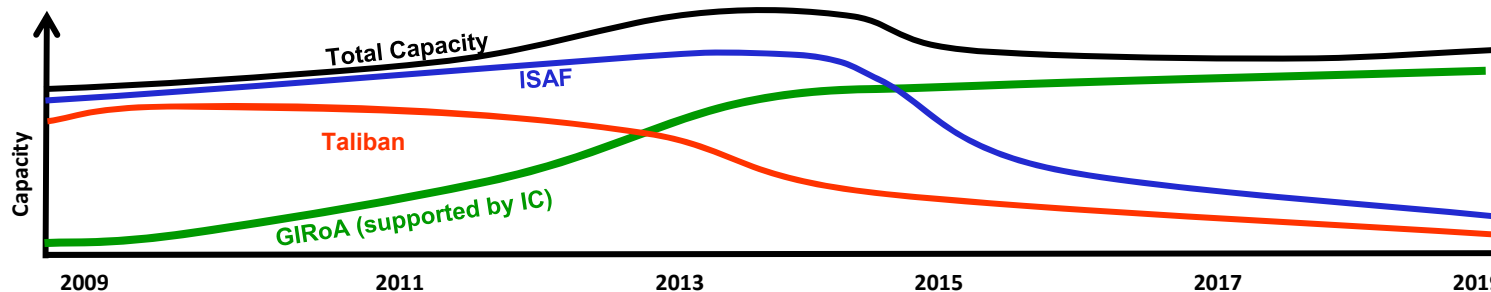
ANSF capacity and capability expanded through partnership

GIROA has sufficient security capacity

GIROA has effective control of Afghan territory

Afghanistan is not a safe haven to AQ

Safe and Stable Afghanistan

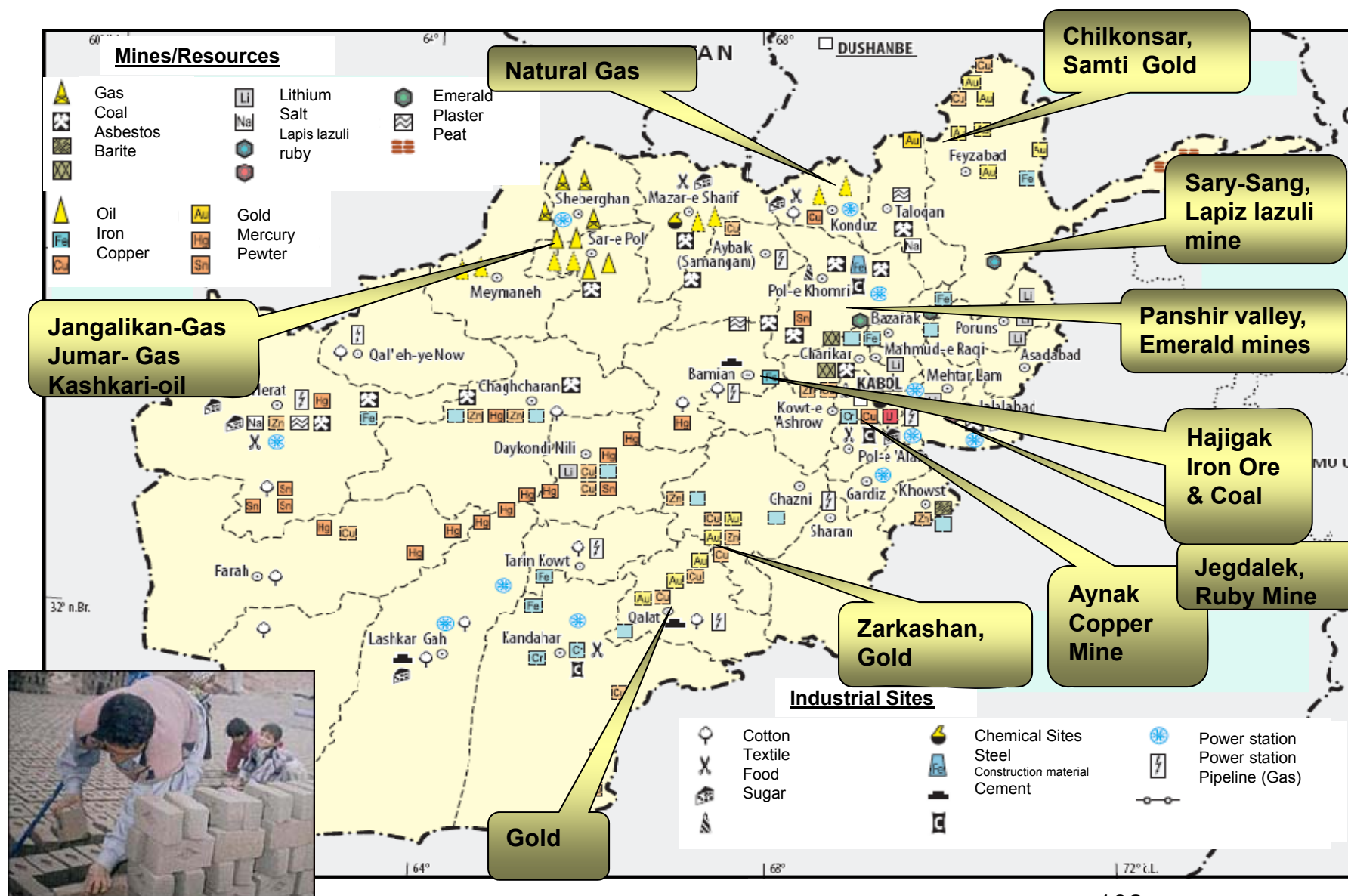


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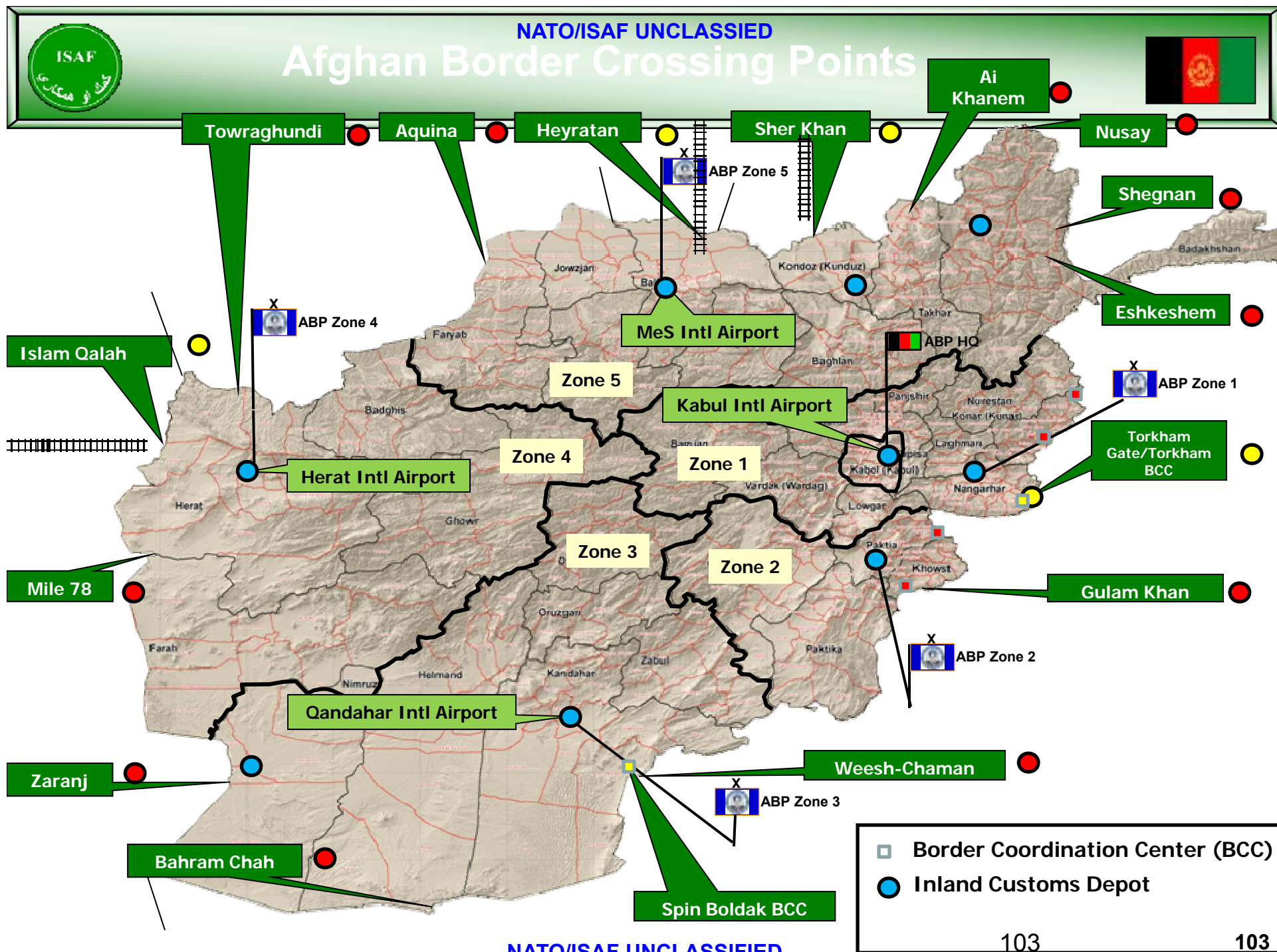
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Natural Resources



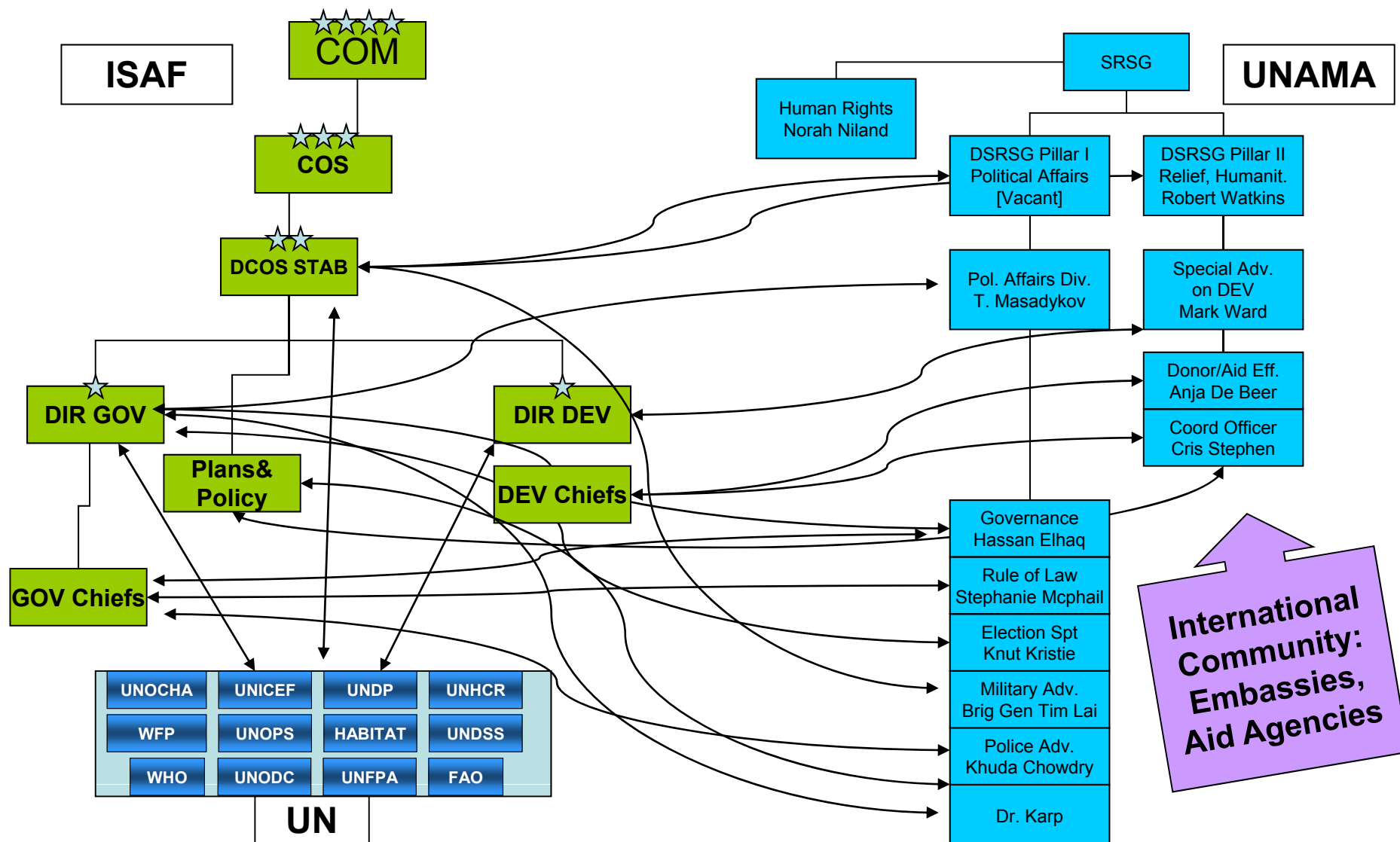
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Afghan Border Crossing Points





Stability Relationships with UNAMA, IC & UN





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ISAF



INTERNATIONAL SECURITY ASSISTANCE FORCE

QUESTIONS ?



AFGHANISTAN RECONSTRUCTION SUMMIT

An overview of ISAF Mission



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